



# LEZs in Europe & thoughts for LEZs in Sweden

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Specialists in air quality policy





From www.lowemissionzones.eu - good source of info on European LEZs, run by LEEZEN

11 countries +Japan

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### **LEZ Overview**

- A wide range of LEZs
  - variations on a theme
- First LEZs in Sweden
  - then followed in Italy, Germany, Netherlands, London...
- All part of an Air Quality Mangement Plan
- Most have 2+ phases
  - Later phases often having greater effect
- Most based on Euro standards, few with age aspects
- Most PM focused eg Euro 3(PM), allowing retrofit
- Retrofits are certified, related to Euro standards
- Most bans, with 2 charges
- NO<sub>2</sub>-focused schemes under consideration / investigation
- Let's take a trip around Europe



### London



- 1600km<sup>2</sup>, lorries, buses, coaches, vans, minibuses
  - February 2008: Euro 3(PM) for heavy goods vehicles over 12T
  - July 2008: Euro 3(PM) for HGV 3.5T 12T, buses, coaches
  - January 2012: Euro IV(PM) for HGVs, buses & coaches
  - January 2012: Euro 3(PM) for vans >1.205T & minibuses
  - 2014: NOx aspect for TfL Buses only. Met by new Euro VI & hybrid buses, SCR retrofit
- Camera enforced, £200 a day penalty
- DPF certification requires full filters, max 20% increase in primary NO<sub>2</sub>
- Public TfL buses tighter and separately regulated
- No financial assistance to comply
- London Congestion Charge also has exemptions for cleanest vehicles
- Zero & Ultra 2020 low emissions zone announced see http://www.tfl.gov.uk/corporate/media/newscentre/metro/27204.aspx









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- National framework, local decision and implementation
- All vehicles except 2 & 3 wheelers
  - Class 2: All diesel vehicles Euro 2(PM); petrol Euro 1
  - Class 3: All diesel vehicles Euro 3(PM); petrol Euro 1
  - Class 4: All diesel vehicles Euro 4(PM); petrol Euro 1
    - eg Berlin from 1.1.2008, from 2010
      Freiburg from 2010, from 2012, from 2013
    - Baden-Württemberg co-ordinating 20+ towns those with PM<sub>10</sub> problem start March 2008; NO<sub>2</sub> problem 2010.
- Manually enforced with sticker, fines & points on your driving licence
- Tax incentives for retrofits & cheaper loans for new vehicle purchase to help compliance





### **The Netherlands**

- 12 LEZs with national framework
  - Local schemes, together with national grants
  - Scheme negotiated with vehicle operators
  - Gradual enforcement until all cameras in place
- Lorries >3.5T
  - Until 2010
    - Euro 1 and less banned
    - Euros 2 & 3 require filter
    - Euro 4, 5, 6, EEV, gas, hydrogen, E85 allowed in
  - 2010 July 2013
    - Euro 2 and less banned
    - Euro 3 require filter & must be <8 years
    - Euro 4, 5, 6, EEV, gas, hydrogen, E85 allowed in
  - After July 2013
    - Only Euro 4, 5, 6, EEV, gas, hydrogen, E85 allowed in

- From Summer 2013 potentially also including Vans







# Italy

- Many regional frameworks & individual LEZs
  - Many under an agreement of North Italian regions
- Cover all vehicles, including motorcycles
- Some time limited and/or only in winter
- E.g: Lombardy
  - Whole region: 2-stroke m/cycles & mopeds Euro 1, Buses Euro 3, permanent
  - In urban areas, Petrol Euro 1, Diesel Euro 3, Winter Mon-Fri 7:30-19:30
- Time dependence allows those on lower incomes to still access the city, but adds complexity
- Funding to assist retrofit & those on low incomes





## Milan Ecopass

- Ecopass scheme 1.1.08 31.12.11
- More polluting vehicles charged for entry 7:30-19:30
  - Free: Class 1
    - AFV; gas, electric, hybrid
  - Free: Class 2
    - Petrol: cars Euro 3+
    - Diesel: cars & GV Euro 4+ or with filter
  - 2€/day: Class 3
    - Petrol Euro 1, 2
  - 5€/day: Class 4
    - Petrol: cars Euro 0; GV Euro 1, 2;
    - Diesel: cars Euro 3; GV Euro 3; buses Euro 4 & 5
  - 10€/day: Class 4
    - Diesel: cars Euro 0; GV Euro 0-2; bus Euro 0-3
- Resident & multiple entry discounts (non-commercial vehicles only)
- In addition to Lombardy winter LEZ controls
- Was fairly effective in reducing traffic & pollution see later
- Now replaced LEZ Euro 4 Diesel/Euro 1 petrol & 'flat' CCS



### 'Motorway LEZs'



- Austria on 89km of the A12 from Kufstein to Zirl
  - Trailer lorries >7.5T banned Euro 0 & Euro 1 since 1.1.2007, Euro 2 from 1.11.2008.
  - Lorries without trailer >7.5T banned for Euro 0 & Euro 1 from 1.11.2009
- Enabled sectoral bans to be legal (EU law)
  Low Emission (Planning) Strategies
- Emissions standards on construction & use of new developments through planning system
- Allow tighter standards than 'general' LEZ
- Include cleaner construction schemes
- Also enabled holistic approach to planning and air quality



### Air Quality Impacts of LEZs Depend on many factors

- Local situation
  - Severity air quality problem, geography
  - Significance of pollution from local transport
  - Vehicle fleet age and types
  - Political and economic situation
- What LEZ implemented
  - Emissions standards, vehicles, area, exemptions, enforcement
- How vehicles comply
  - Buy new, buy second hand, retrofit, avoid journey
- Vehicle issues
  - 'Cycle beating' in urban areas
  - Increased primary NO<sub>2</sub> for diesel vehicles

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### Impact of London LEZ

NO<sub>2</sub>

Average concs reduced by 0.12  $\mu$ g/m<sup>3</sup>, Peak reductions up to 0.16 µg/m<sup>3</sup>

 $PM_{10}$ 

Average concs reduced 0.03 µg/m<sup>3</sup> Peak reductions up to 0.5 µg/m<sup>3</sup>

#### Pollutant **Emissions Impact** NOx -2% (529T) NO<sub>2</sub> +2.6% (+116T) CO, +0.06% (4243T) $PM_{10}$ -1.9% (28T) PM<sub>2.5</sub> -2.4% (-26T)

Of total emissions



#### Impact of Berlin's LEZ NO<sub>2</sub>



Estimated using traffic-adjusted trend of the traffic contribution to total NO<sub>2</sub>-concentrations in main roads in Berlin

### Impact of Berlin's LEZ on particulates

#### **58% reduction in diesel PM**



<sup>Ltd</sup> related to **PM**<sub>2.5</sub>-levels in a busy main road in Berlin's city centre in 2007 before the LEZwww.airqualitypolicy.co.uk

### **Impacts of Milan's Ecopass**

- Primarily aimed at PM Po valley
- Concentration reduced
  - PM<sub>10</sub> annual average 4%, exceedences 13%
- Emissions from traffic (as well as traffic) reduced
  - NOx 11%, PM<sub>10</sub> 19%, CO<sub>2</sub>9%



Date at which 35 exceedences reached...



During Area C operation 7:30-19:30 traffic emissions reduced
 - PM<sub>10</sub> exhaust 19%, total PM<sub>10</sub> 18%, NOx 10%, CO<sub>2</sub> 22%
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### **Other impacts**

- Traffic flows have remained fairly constant
  - Exception is the Milan Ecopass
- Little negative business impacts reported
  - Many forecast, including job losses
  - DE & NL have 'hardship' exemptions, few been taken
- Gothenburg haulier & supplier LEZ survey found positive
  - 21% very good 'overall rating', 28% fairly good, only 20% negative
- LEZs do cost both to run and comply with
  - Again, exemption is Milan Ecopass in terms of running cost
- Health and financial benefits
  - Copenhagen's 1<sup>st</sup> phase estimated to reduce 90 premature deaths and save the community 80m DKK.
  - 2<sup>nd</sup> phase estimated to reduce 150 deaths, 150 relevant hospital admissions, 750 bronchitis attacks, 8,000 asthma attacks & 90,000 days of restricted activity



# NO<sub>2</sub>-focused LEZs being considered

• Norway



- Considering charge-based for pre-Euro VI vehicles
- For Oslo, Trondheim & Bergen
- Camera and transponder enforced, building on motorway tolls and studded tyre charges



#### • UK

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- To tighten London & for many cities outside London
- Many feasibility studies; realistically national lead needed
- NOx retrofitting to be included if possible
  - To make it cheaper
  - To enable tighter standards earlier
  - To achieve urban emissions reduction

### **NOx retrofit certification**

#### • UNECE

- PM & NOx retrofitting certification
- Timescales ~ end 2014
- VERT
  - First system certified, at least 2 more to come this year
  - Not for valid for LEZs (EU law)
- UK
  - Being considered and discussed
  - May well be overtaken by UNECE certification
- Certifications to ensure reductions, especially in urban areas



### **Vehicles issues, esp. for NO**<sub>2</sub>

- Urban emissions
  - Emissions of newer Euro vehicles are significantly higher than the Euro standards, especially in urban areas
- Increased primary NO<sub>2</sub> emissions
  - Modern diesel vehicles and some retrofit DPFs
  - Most places where NO<sub>2</sub> limit values exceeded, NO<sub>2</sub> is  $O_3$ -limited
    - Emissions of NO<sub>2</sub> translate directly into higher NO<sub>2</sub> concentrations, NO often 'waits' for enough O<sub>3</sub> to become NO<sub>2</sub>
- These issues
  - Have reduced the impact from that expected
  - Valid for any measure that encourages newer vehicles

Sadler – Impact still positive, but less than it should have been Consultants Ltd



<sup>37</sup> Testing of vehicles so far indicates that Euro VI should do what hoped.....

## Primary NO<sub>2</sub> from diesel vehicles

Until Euro 3,

 $NO_2$  was ~7% for diesel vehicles Since Euro 3

Up to 25% for buses, 45% for cars

NO<sub>2</sub> emissions from different Euro class & vehicles in urban traffic



Euro 6 should have much lower NO<sub>2</sub> Consultants Ltd Source: HBEFA estimated emission factors for urban roads

#### NO<sub>2</sub> emissions from diesel cars





### Thoughts on Swedish LEZs ...

- Their impacts, needs, air quality in Sweden etc
- Not given here
- Swedish were the first LEZs
  Standards now Euro 3-4
- Many current LEZs Euro 4 or Euro 4(PM)

- one bus LEZ Euro 5 for 1.1.14

First year of registration, regardless of country	According to the general rule	Euro 2 (MK 3)	Euro 3 (MK 2000)	Euro 4 (MK 2005)	Euro 5 + EEV (MK 2008)
2002	2008	2010	2010		
2003	2009		2011		
2004	2010		2012	2016	
2005	2011		2013	2016	2020
2006	2012		2014	2016	2020
2007	2013		2015	2016	2020
2008	2014			2016	2020
2009	2015			2016	2020
2010	2016			2016	2020
2011	2017				2020
2012	2018				2020
2013	2019				2020
2014	2020				2020



### Why are LEZs implemented?

- When air quality standards / EU Limit Values are not met
- When they can be effective in reducing emissions and improving air quality
- When other actions are not enough
- Should be both effective and proportional

## Do Swedish LEZs do the job needed?

- If yes great.
- If no look at a few options



### Some options for tightened Swedish LEZs

- Ensure 100% enforcement of current LEZs
- Extend the area
- Cover more vehicles
- Follow progression of 6 or 8 years with Euro VI
  - Any impact would take significant time
- Tighten to ban Euro 3 & 4 earlier than planned
  - Need to give enough notice to vehicle operators
- However for NOx, Euro VI should be more effective, Euro V not as effective
- Go to Euro VI LEZ standard when this becomes feasible
  - Allowing retrofit could make this feasible earlier than without retrofit
- Tighter LEZ in a central area
- Emissions-related Congestion Charge
  - Especially in Stockholm CC already exists
  - Motorway tolls could also help clean general fleet



### **Focused on NO<sub>2</sub> concentrations**

- Most action will also help reduce diesel PM
- Diesel PM understood to be the most dangerous
- There is no 'safe limit' for PM<sub>10</sub>, PM<sub>2.5</sub>, diesel
  PM
- PM reductions beyond Limit Values will be health & cost effective



### Thank you for your attention

#### And thank you again for understanding English!

 More information on existing LEZs: See www.lowemissionzones.eu, for single source of information



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